1	H. B. 4488
2	
3	(By Delegates Doyle and Fleischauer)
4	[Introduced February 9, 2012; referred to the
5	Committee on Political Subdivisions then the Judiciary.]
6	
7	
8	
9	
10	A BILL to amend and reenact $\$7-1-1$ and $\$7-1-1a$ of the Code of West
11	Virginia, 1931, as amended, all relating to reforming,
12	altering or modifying a county commission; providing an option
13	for the election of additional commissioners to a county
14	commission; providing an option for the election of county
15	council members by magisterial district; and removing the
16	"county administrator - county commission" option of county
17	government as duplicative of the "county manager" option.
18	Be it enacted by the Legislature of West Virginia:
19	That $97-1-1$ and $97-1-1a$ of the Code of West Virginia, 1931, as
20	amended, be amended and reenacted, all to read as follows:
21	ARTICLE 1. COUNTY COMMISSIONS GENERALLY.
22	§7-1-1. County commissions corporations; how constituted; election
23	of president.

1 (a) The county commission, formerly the county court, tribunal 2 or county council in lieu thereof, of every county within the State 3 of West Virginia shall be a corporation by the name of "The county 4 commission of County", or "The County Council 5 of County" by which name it may sue and be 6 sued, plead and be impleaded and contract and be contracted with. 7 (b) A county commission shall consist of three commissioners 8 as provided in section nine, article IX of the Constitution of the 9 State of West Virginia, any two of whom shall constitute a quorum 10 for the transaction of business.

11 (c) An enhanced county commission created on or after July 1, 12 2012, as an alternative to a county commission pursuant to section 13 thirteen, article IX of the Constitution of West Virginia, shall 14 consist of an odd number of members that is more than three members 15 but not more than nine members, a majority of whom shall constitute 16 a quorum for the transaction of business.

17 (c) (d) A county council, created on or after July 1, 2008
18 July 1, 2012, as an alternative to a county commission pursuant to
19 section thirteen, article IX of the Constitution of West Virginia,
20 shall consist of four or more members elected by magisterial
21 district, with those counties having an even number of county
22 council members additionally electing a county council president at
23 large, a majority of whom shall constitute a quorum for the
24 transaction of business. A county council created prior to July 1,

1 <u>2012 whose members are elected at large shall be deemed a county</u> 2 commission on July 1, 2012 and thereafter.

3 (d) (e) Unless provided otherwise in an alternative form of 4 government, each county commission or council shall annually, at 5 its first session in each year, or as soon thereafter as 6 practicable, elect one of its commissioners or council members as 7 president of the county commission or council.

8 (e) (f) Throughout this chapter and the code, the term "county 9 commission" or any reference to a county commission shall include 10 all county councils created in lieu of the county commission.

11 §7-1-1a. Requirements for reforming, altering or modifying a 12 county commission; alternative forms of county 13 government.

14 (a) A county government may be reformed, altered or modified 15 as follows:

16 (1) The county commission or county council of the county may 17 pass a resolution making application to the Legislature to reform, 18 alter or modify an existing form of county government in accordance 19 with the requirements of the West Virginia Constitution and this 20 section; or

(2) Ten percent of the registered voters of the county may 22 sign a petition requesting reformation, alteration or modification 23 of the existing form of county government in accordance with the 24 requirements of the West Virginia Constitution and this section.

1 (b) A county commission or county council seeking to make 2 application to reform, alter or modify its county government 3 pursuant to the provisions of section thirteen, article IX of the 4 West Virginia Constitution shall adopt a resolution containing the 5 following information:

6 (1) The reasons for the reformation, alteration or 7 modification of the county commission or county government;

8 (2) The form of the proposed county government selected from 9 the alternatives authorized by this section;

10 (3) The proposed name of the county government;

11 (4) When the question of reformation, alteration or 12 modification of the county government will be on the ballot;

13 (5) How and when the officers of the proposed county 14 government will be elected or appointed, taking into consideration 15 the following:

(A) When the election on the question of reformation,
17 alteration or modification of the county government will be held;
(B) The normal election cycles for county officials; and
(C) The time frames for early and absentee voting provided in
20 article three, chapter three of this code; and

(6) When the new county government will become effective.
(c) Prior to the adoption of a resolution seeking to reform,
alter or modify a county commission or county council, the
governing body of the county shall publish by a Class II legal

1 advertisement in one or more newspapers of general circulation 2 throughout the county, in compliance with the provisions of article 3 three, chapter fifty-nine of this code, notice of the proposed 4 changes to the current form of county government. The publication 5 area shall be the entire county. The notice shall summarize the 6 proposed changes to the county government and include the date, 7 time and place for the meeting or meetings in which the resolution 8 will be considered.

9 (d) After the publication and adoption of the resolution, the 10 following information shall be submitted by the county to the Clerk 11 of the Senate and to the Clerk of the House of Delegates no later 12 than the tenth day of a regular legislative session in which the 13 request for reforming, altering or modifying a county commission or 14 county government is to be considered by the Legislature:

15 (1) A certified copy of the adopted resolution;

16 (2) A copy of the required public notice;

17 (3) The vote on the adoption of the resolution; and

18 (4) The date the resolution was adopted.

(e) Registered voters of a county seeking to reform, alter or 20 modify the county commission or county council pursuant to section 21 thirteen, article IX of the West Virginia Constitution shall submit 22 a petition, signed by ten percent of the registered voters in the 23 county, to the county commission or county council, setting forth 24 the information required in subsection (b) of this section. Upon

2012R1621C

1 receipt of the petition, the county commission or county council 2 shall verify that the signatures on the petition are: (1) Legally 3 registered voters of the county; and (2) equal to ten percent of 4 the registered voters of the county.

5 (f) The county commission or county council shall, within 6 thirty days of receipt of a constitutionally defective petition, 7 return it to the petitioners with a written statement as to why the 8 petition is defective. The petitioners may, within ninety days of 9 receipt of the written statement from the county commission or 10 council and after making the necessary changes, resubmit the 11 petition to the county commission or county council.

(g) After verifying that the signatures on the petition meet the constitutional requirements, the county commission or council the shall forward the petition to the Clerk of the Senate and to the Sclerk of the House of Delegates no later than the tenth day of a fregular legislative session in which the request for reforming, altering or modifying a county commission or county government is to be considered by the Legislature.

19 (h) After receipt of a certified resolution or verified 20 petition by the Clerk of the Senate and the Clerk of the House of 21 Delegates, the Legislature shall determine whether all 22 constitutional and statutory requirements have been met. If such 23 requirements have not been met, the certified resolution or 24 verified petition shall be returned with a written statement of the

1 deficiencies. A certified resolution or verified petition may be 2 revised following the procedures set forth in this section for an 3 original submission and then may be resubmitted to the Clerk of the 4 Senate and the Clerk of the House of Delegates for consideration by 5 the Legislature. The requirement that the petition be submitted 6 prior to the tenth day of the legislative session shall does not 7 apply to resubmitted resolutions or petitions.

8 (i) Following passage of an act by the Legislature authorizing 9 an election on the question of reforming, altering or modifying a 10 county commission or council, the question shall be placed on the 11 ballot of the county at the next general election following such 12 passage or, at the expense of the county, a special election.

(j) Following approval of the reformation, alteration or modification of the county commission or council by a majority of the county's registered voters, nomination of the county commission or council members and, where authorized, the chief executive, random shall be held in the next primary election or the primary election set forth in the resolution or petition to reform, alter or modify the county commission or council. Election of the county commissioners or council members and, where authorized, the chief executive shall be held in the next general election or the general election set forth in the resolution or petition to change the form of the county commission.

24 (k) All elections required by this section shall be held in

1 accordance with the provisions of chapter three of this code.

2 (1) The following are guidelines for <u>alternative</u> forms of3 county government:

4 (1) "Chief executive - county commission plan". -- Under this
5 plan:

6 (A) There shall be a chief executive elected by the registered 7 voters of the county at large and three county commissioners that 8 shall be elected at large;

9 (B) The commission shall be the governing body;

10 (C) The chief executive shall have the exclusive authority to 11 supervise, direct and control the administration of the county 12 government. The chief executive shall carry out, execute and 13 enforce all ordinances, policies, rules and regulations of the 14 commission;

15 (D) The salary of the chief executive shall be set by the 16 Legislature;

17 (E) Other nonelected officers and employees shall be appointed 18 by the chief executive subject to the approval of the county 19 commission; and

20 (F) The chief executive shall not be a member of the county 21 commission nor shall he or she hold any other elective office.

(1) "Enhanced county commission plan". -- Under this plan, an enhanced county commission shall consist of an odd number of members, more than three but not more than nine, who shall be 1 elected at large. An enhanced county commission created pursuant
2 to this subdivision shall be known and referenced as a "county
3 commission".

4 (1) (2) "Chief executive - county commission plan". -- Under 5 this plan:

6 (A) There shall be <u>is</u> a chief executive elected by the 7 registered voters of the county at large and three county 8 commissioners that shall be <u>are</u> elected at large;

9 (B) The commission shall be the governing body;

10 (C) The chief executive shall have <u>has</u> the exclusive authority 11 to supervise, direct and control the administration of the county 12 government. The chief executive shall carry out, execute and 13 enforce all ordinances, policies rules and regulations <u>and rules</u> of 14 the commission;

(D) The salary of the chief executive shall be is set by the
16 Legislature;

17 (E) Other nonelected officers and employees shall be <u>are</u> 18 appointed by the chief executive subject to the approval of the 19 county commission; and

20 (F) The chief executive shall <u>may</u> not be a member of the 21 county commission nor shall he or she <u>or</u> hold any other elective 22 office.

23 (2) (3) "County manager <u>or administrator</u>- county commission
24 plan". -- Under this plan:

1 (A) There shall be <u>is</u> a county manager <u>or administrator</u> 2 appointed by the county commission and three county commissioners 3 that may be elected at large;

4 (B) The commission shall be the governing body;

5 (C) The county manager shall have <u>or administrator has</u> the 6 exclusive authority to supervise, direct and control the 7 administration of the county government. The county manager <u>or</u> 8 <u>administrator</u> shall carry out, execute and enforce all ordinances, 9 policies rules and regulations and rules of the commission;

(D) The salary of the county manager <u>or administrator</u> shall be
11 <u>is</u> set by the county commission;

12 (E) Other nonelected officers and employees shall be are 13 appointed by the county manager <u>or administrator</u> subject to the 14 approval of the commission; and

15 (F) The county manager shall <u>or administrator may</u> not be a 16 member of the county commission nor shall he or she <u>or</u> hold any 17 other elective office.

18 (3) "County administrator - county commission plan". -- Under 19 this plan:

20 (A) There shall be a county administrator appointed by the 21 county commission and three county commissioners that shall be 22 elected at large;

23 (B) The commission shall be the governing body;

24 (C) The county administrator shall have the authority to

1 direct the administration of the county government under the 2 supervision of the county commission. The county administrator 3 shall carry out, execute and enforce all ordinances, policies, 4 rules and regulations of the commission;

5 (D) The salary of the county administrator shall be set by the
6 county commission;

7 (E) The county administrator shall appoint or employ all 8 subordinates and employees for whose duties or work he or she is 9 responsible to the commission; and

10 (F) The county administrator shall not be a member of the 11 county commission nor shall he or she hold any other elective 12 office.

13 (4) A county council consisting of four or more members that 14 shall be elected at large.

15 <u>(4) "County Council Plan". -- Under this plan, a county</u> 16 <u>council shall be elected by magisterial districts.</u>

17 <u>(A) In counties with an odd number of magisterial districts,</u> 18 <u>one council member shall be elected from each magisterial district</u> 19 <u>for a four-year term unless a county chooses option (B) under this</u> 20 <u>subdivision.</u>

(B) A county with an odd number of magisterial districts may choose to elect two council members from each magisterial district who shall serve staggered four-year terms. If a county elects two county council members from each magisterial district, one 1 additional county council member shall be elected at large in the 2 county who shall serve as the county council president.

3 <u>(C) In counties with an even number of magisterial districts,</u> 4 <u>one council member shall be elected from each magisterial district</u> 5 <u>for a four-year term, unless a county chooses option (D) under this</u> 6 <u>subdivision. If a county elects one county council member from</u> 7 <u>each magisterial district, one additional county council member</u> 8 <u>shall be elected at large in the county who shall serve as the</u> 9 <u>county council president.</u>

10 (D) A county with an even number of magisterial districts may 11 choose to elect two council members from each magisterial district 12 who shall serve staggered four-year terms. If a county elects two 13 county council members from each magisterial district, one 14 additional county council member shall be elected at large in the 15 county who shall serve as the county council president.

16 (5) Any form of county government adopted pursuant to section 17 thirteen, article IX of the West Virginia Constitution and this 18 section may, by the methods set forth in this section, return to 19 the traditional county commission or change to another form of 20 county government as set out in this section.

21 (m) The purpose of this section is to establish the basic 22 requirements for reforming, altering or modifying a county 23 commission or county council pursuant to section thirteen, article 24 IX of the West Virginia Constitution. The structure and

1 organization of a county government may be specified in greater 2 detail by resolution or ordinance so long as such provisions do not 3 conflict with the purposes and provisions set forth in this 4 section, chapter seven-a of this code or the Constitution.

NOTE: The purpose of this bill is to give counties the option of electing additional commissioners to a county commission or to elect county council members by magisterial district. Also, the "county administrator - county commission plan" option of county government is removed as duplicative of the "county manager" option.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.